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### INVESTIGATIVE SUMMARY

#### **EXHIBITS**

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- B Charge Evaluation Worksheet
- C Witness booking photo from the arrest on April 17, 2012
- D Subject Rubalcaba's booking photo from the arrest on April 17, 2012
- E Subject Rubalcaba's booking slip

#### TRANSCRIPTS

Subject Rubalcaba's interview on 09/06/12 Subject Rubalcaba's interview on 09/13/12 Sergeant Kenneth Roller's interview Witness

#### MISCELLANEOUS DOCUMENTS

Admonition form Map

Photo of Witness Lawrence aken on 09/07/12 Request For Administrative Investigation

# **CASE SUMMARY**

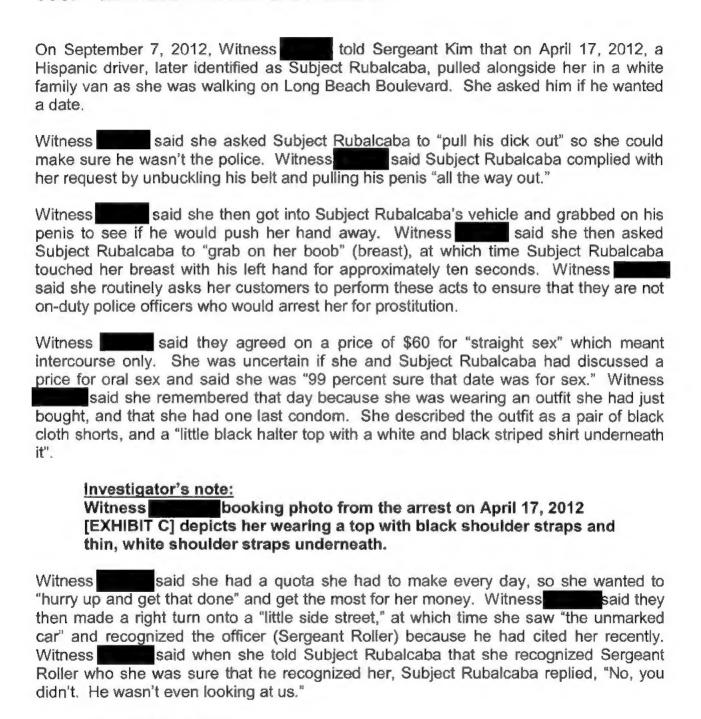
Witness

Subject Richard J. Rubalcaba is a Deputy Sheriff of twelve years and was assigned to Compton Court for approximately two weeks at the time of the incident. On Tuesday, April 17, 2012, at 1650 hours, Subject Rubalcaba got off work and drove approximately 1.2 miles northeast of the Compton Courthouse to north Long Beach Boulevard and Palmer Street, where he saw Witness walking by herself along the sidewalk. Witness is an admitted prostitute with an extensive criminal history for prostitution arrests. Neither Subject Rubalcaba nor Witness knew one another prior to this incident.
Subject Rubalcaba pulled alongside Witness got into Subject Rubalcaba's vehicle, where she then touched Subject Rubalcaba's penis and he touched her breast. Subject Rubalcaba said he allowed Witness to touch his penis over his clothing and that she allowed her to touch him bare breast. Witness said she touched Subject Rubalcaba's bare penis and allowed him to touch her breast over her clothing. At some point, Subject Rubalcaba negotiated with Witness how much it would cost him to have her perform a sexual act on him. Subject Rubalcaba said the agreement was \$40 for oral sex, while Witness said the agreement was \$60 for intercourse.
Subject Rubalcaba drove through various side streets east of Long Beach Boulevard and eventually into an alley, where he was detained by Sergeant Kenneth Roller of the Compton Station Crime Impact Team via a head-on traffic stop.
Sergeant Roller had been conducting a prostitution surveillance of the interaction between Subject Rubalcaba and Ms. minutes prior to detaining them. Sergeant Roller had arrested Ms. in the recent past for prostitution. At some point during the detention, Subject Rubalcaba advised Sergeant Roller that he was a Los Angeles County Deputy Sheriff assigned to Century Station. Subject Rubalcaba was handcuffed and placed in Sergeant Roller's patrol vehicle separate from Witness at which time Sergeant Roller notified Lieutenant Roderick Armalin of this incident. Sergeant Roller arrested Subject Rubalcaba and Witness and authored an Incident Report under URN #012-04569-2826-139 [EXHIBIT A].
Subject Rubalcaba was booked at Carson Station at 1930 hours and was charged with
issued a Notice to Appear at Compton Court on July 12, 2012 at 0830 hours, and subsequently released from Carson Station the same day.
On May 30, 2012, the Los Angeles County District Attorney's Office declined to file criminal charges against Subject Rubalcaba based on lack of sufficient evidence. Refer to the Charge Evaluation Worksheet <b>[EXHIBIT B]</b> .

statements:

RICHARD J. RUBALCABA, # -2-DEPUTY SHERIFF COURT SERVICES DIVISION - EAST BUREAU

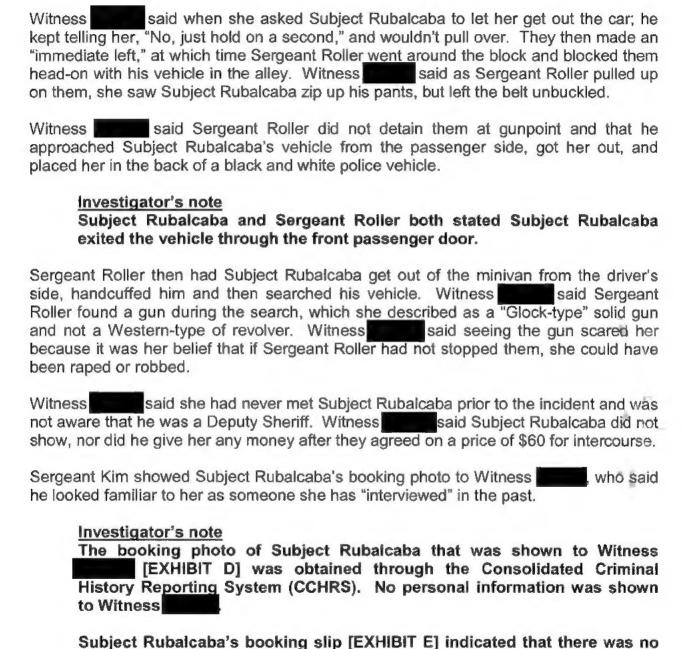
IAB IV 2311420



#### investigator's note

Subject Rubalcaba said he did not pass by Sergeant Roller's unmarked vehicle, nor did he see Sergeant Roller prior to being detained by him in the alley.

IAB IV 2311420



Sergeant Kenneth Roller's statements:

cash deposited at the time he was booked.

# RICHARD J. RUBALCABA, # -4-DEPUTY SHERIFF COURT SERVICES DIVISION - EAST BUREAU

On August 22, 2012, Sergeant Roller told Sergeant Kim he was in full uniform in a gray unmarked car when he conducted a surveillance of a known prostitute, later identified as Witness on north Long Beach Boulevard at Myrrh Street, with whom he has had prior contact. Witness behavior was consistent with loitering for the purpose of prostitution. Sergeant Roller said Witness was mid-block between Compton Boulevard and Palmer Street, when he saw an older Ford Windstar minivan headed northbound pull over to the curb and stop next to where Witness was walking. There appeared to be a brief verbal exchange between Witness and the driver of the vehicle, later identified as Subject Rubalcaba. Witness continued walking toward Palmer Street and around the corner, at which time the same minivan also made a right turn onto Palmer Street and stopped.
Sergeant Roller said it appeared that Witness was walking up to the minivan from the passenger side, but then he lost sight of her. Sergeant Roller said he then went around the block the opposite direction, and drove northbound Bowen Avenue, at which time the same minivan drove southbound Bowen Avenue toward him. Sergeant Roller said he saw Witness sitting in the front passenger seat of the minivan as he passed it. Sergeant Roller said he then went eastbound on Palmer Street to southbound Bullis Road. The minivan turned eastbound into an alley that paralleled Compton Boulevard. Sergeant Roller said he turned westbound into the same alley and activated his red lights as he came face to face with the minivan. During this time, it appeared that Subject Rubalcaba appeared surprised and mouthed the words, "Oh, shit."
Sergeant Roller said he approached the passenger side of the minivan and directed Witness to stand in front of his radio car, which she did. He then directed Subject Rubalcaba out of the car on the passenger side, which he did.

Sergeant Roller said he recognized the shirt Subject Rubalcaba he was wearing to be a Baker to Vegas Challenge Cup Relay commemorative T-shirt that had the Century Sheriff's Station logo on it. Sergeant Roller said he asked Subject Rubalcaba if he had identification, at which time he said he had two wallets and it was established that Subject Rubalcaba was a Deputy Sheriff at that point. Subject Rubalcaba said he was assigned to Century Station, at which time he was placed in the back seat of the radio car.

Sergeant Roller said he noticed that Subject Rubalcaba's belt was undone, but that the zipper and button/snap of his pants were still fastened. Sergeant Roller said when he later asked Witness about Subject Rubalcaba's belt, she exclaimed that she

"didn't do that," and that his belt was undone when she got into the car.

# RICHARD J. RUBALCABA, # -5DEPUTY SHERIFF COURT SERVICES DIVISION - EAST BUREAU

Sergeant Roller said he checked the minivan to see if there was anything out of place because it was an older vehicle that had no license plates on the front or back, but only paper plates. The VIN plate on the dashboard was covered by a piece of paper. He noticed a vertical cloth pocket adjacent to the front driver's seat. He found a Beretta 92F inside it, which was verified to be Subject Rubalcaba's Department issued duty weapon. Sergeant Roller said he then notified his Lieutenant Roderick Armalin about the incident, who then directed him to notify the Captain of Century Station.

Sergeant Roller said at the time of the detention, Witness told him Subject Rubalcaba pulled up next to her on Long Beach Boulevard and asked her for "a date," which is street slang for a meeting for sex exchange. She told Subject Rubalcaba to meet her around the corner. She said when Subject Rubalcaba pulled up and stopped, she approached the passenger side of the van. Witness said Subject Rubalcaba asked her if he can touch her to which she replied, "Yes." Subject Rubalcaba reached over and touched her breast.

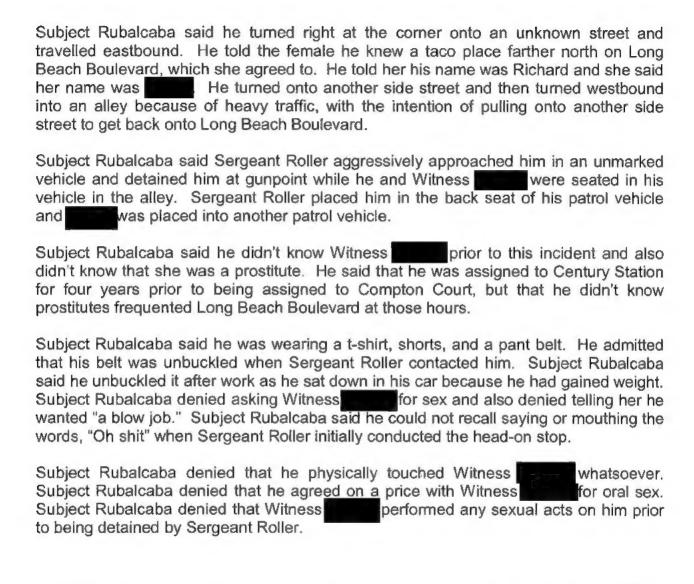
Sergeant Roller said as he ran the VIN number on the computer in his radio car, Subject Rubalcaba advised him that he was not assigned to Century Station, but that he was assigned to Court Services. Sergeant Roller said he then contacted his Lieutenant, Lieutenant Armalin and advised him of the updated information, at which time he was directed to notify Captain Anselmo Gonzalez of Court Services East Bureau.

Sergeant Roller said he was instructed to arrest Subject Rubalcaba and to book him at Carson Station. Captain Gonzalez arrived at Carson Station and met with Subject Rubalcaba. Subject Rubalcaba was issued a citation and then released from the Station the same day. Sergeant Roller said he authored an Incident Report under file #012-04569-2826-139 [EXHIBIT A].

### Subject Rubalcaba's statements:

In his first Administrative Interview on September 6, 2012, Subject Rubalcaba told Sergeant Kim he left Compton Court at the end of his shift at hours and drove northbound on Long Beach Boulevard toward the freeway to go home. He saw an attractive young lady walking along Long Beach Boulevard with whom he wanted to talk to. He pulled over and asked her if she "wanted to get tacos with him" with the intention of having it lead to a romantic relationship. She said, "Yes," and got into his vehicle.

# RICHARD J. RUBALCABA, # -6-DEPUTY SHERIFF COURT SERVICES DIVISION - EAST BUREAU



Subject Rubalcaba said he told Sergeant Roller immediately, at the time Witness was either in his vehicle or getting out of his vehicle, that he was a Deputy and that he had a weapon because he didn't want to get shot. He believed Sergeant Roller had stopped him for a serious felony.

Subject Rubalcaba said he had his duty weapon in his bag behind the passenger seat inside the car. He did not know the reason for being detained until he asked Sergeant Roller an hour after the initial contact, at which time he was told he was being arrested for "loitering with the intent." Subject Rubalcaba said he made no attempt at any time

during the detention to explain to Sergeant Roller that he was getting tacos with Witness Lalone.

Laione.
On September 13, 2012, Subject Rubalcaba was interviewed a second time by Sergeants Patrick Kim and Victor Naranjo. Subject Rubalcaba recanted his initial interview and stated that the incident was a failure of his judgment and that he was untruthful during his prior Subject interview. Subject Rubalcaba described the entire incident as "a horrible decision," which included acknowledging that fact that he knew Witness was a prostitute at the time that he contacted her, and that it was his intention to pay her for sex.
Subject Rubalcaba said he met Witness at the southeast corner of north Long Beach Boulevard and Palmer Street. Subject Rubalcaba admitted that he did not ask Witness about "going to get tacos" as he had mentioned in his previous Subject interview, but said that he asked her if she "wanted to go for a ride." Subject Rubalcaba said Witness agreed, at which time she got into his vehicle and told him it would cost him \$60 for sex. Subject Rubalcaba said he told Witness that he did not want intercourse, but wanted "a blow job" (oral sex), and offered her \$40, which she agreed to.
Subject Rubalcaba said Witness the sale then asked him if she could "touch" his penis, which he allowed her to do over his pants. Subject Rubalcaba denied that Ms. told him to "show" her his penis and that he did not expose his penis to her.
Investigator's note: Witness stated she asked Subject Rubalcaba to "pull out his dick (penis) out" (refer to Witness transcript, page 2).
Subject Rubalcaba reaffirmed his prior statement that he had unbuckled his pants prior to his encounter with Witness when he initially got into his vehicle after work as a routine because of recent weight gain. Subject Rubalcaba denied that he ever undid or unzipped his pants.  Investigator's note:  Witness stated Subject Rubalcaba "unbuckled his belt and he struggled like he was hesitant to do it. But he still pulled "it" (his penis)
out." She stated repeatedly that Subject Rubalcaba exposed his penis to her at her request (refer to Witness transcript, pages 2 & 3).
Subject Rubalcaba said Witness then asked him to touch her breast as she pulled her bra down and exposed her bare breast. Subject Rubalcaba said he cupped Witness left bare breast with his right hand for only one second.

reaching for a weapon.

IAB IV 2311420

Investigator's note stated Subject Rubalcaba touched her breast for Witness approximately ten seconds. Subject Rubalcaba said he drove his vehicle eastbound Palmer Street to southbound Bowen Avenue and eastbound into an alley where he was then stopped head-on by Sergeant Roller in an unmarked radio car. Subject Rubalcaba said he did not see an unmarked radio car drive past him in the opposite direction prior to the stop. Subject Rubalcaba stated that it wasn't until he was being stopped by Sergeant Roller in the alley that he asked Witness what her name was, at which time she told him, "It's and he told Witness his name was Richard. Subject Rubalcaba said he did this to establish to Sergeant Roller that he and Witness already had "a casual relationship." Investigator's note Subject Rubalcaba stated in his prior Subject interview that they "introduced" themselves by first name within seconds after Witness got into his vehicle, rather than upon being detained by Sergeant Roller. Subject Rubalcaba said it was at that time when Witness said, "It doesn't matter anyway, I know him." Subject Rubalcaba said he understood that Witness meant Sergeant Roller knew that she was a prostitute. Subject Rubalcaba said at no time did Witness make any motion or behavior that indicated to him that she wanted to get out of the vehicle. Subject Rubalcaba said

Subject Rubalcaba stated that he knew he was committing a crime at the time of the incident and that his actions were in violation of Department policy (refer to Subject Rubalcaba's 09/13/12 interview, pages 21 & 22).

he did not attempt to buckle his belt at the time Sergeant Roller initially detained him because he didn't want to cause Sergeant Roller any concern that he was possibly

# LÉ ANGELES COUNTY DISTRICT ATTURNEY CHARGE EVALUATION WORKSHEET

Page 1 of 1

	FELONY	AGENCY NAME LASD - COMPTON		DA CASE NO. 32091041		DATE 05/30/2012				
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NO.							CHARGES  OFFENSE REASON			
_	NAME II AST E	DOT MODIEW			CODE	SECTION	DATE	REASON		
	NAME (LAST, FIRST MIDDLE)) RUBALCAVA, RICHARD JACOB				PC PC	653.22(A) 647(B)	04/17/2012 04/17/2012	В		
1	DOB SEX (M/F) BOOKING NO. VIP - Yell M 3124842				Yes X No	s X No				
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Lack of Corpus Lack of Sufficient Evidence  Lack of Sufficient Evidence			Witness Unavailable/De o Testify Combined with Other Counts/Cases nterest of Justice	J.	Referred to N Jurisdiction	on-California Revocation of	DISTRICT AT REASON M. Probation Via lieu of N. Referred to C Misdemeanor	CODES  plation filed in		



# County of Los Angeles Sheriff's Department Headquarters



4700 Ramona Boulevard Monterey Park, California 91754-2169

February 5, 2013

Deputy Richard Rubalcaba,	#	r d	ľ

Dear Deputy Rubalcaba:

1.

You are hereby notified that it is the intention of the Sheriff's Department to suspend you without pay from your position of Deputy Sheriff, Item No. 2708A, with this Department for a period of twenty (20) days.

An investigation under IAB File Number 2311420, conducted by Court Services East Bureau, coupled with your own statements, has established the following:

That in violation of the Department's Manual of Policy and
Procedures, and/or
and/or
on or about April 17, 2012, while off duty, you failed to
maintain a level of moral conduct in your personal affairs when
you contacted and agreed to pay her monies in
exchange for sexual acts. You allowed to enter
into your personal vehicle, and/or touched her breast, and/or
allowed her to touch your clothing which covered your penis for
the purposes of consummating an act of prostitution. You were
detained and then arrested by Compton Sheriff's Station
personnel for
violation of Your act of loitering by driving along
Long Beach Boulevard in the city of Compton, California with the
intent of contacting a prostitute, and/or engaging the services of
a prostitute, damaged the Department's reputation, eroded the
public's confidence in the Department, and/or brought discredit
to yourself or the Department.

- 2. That in violation of Manual Sections 3-01/040.70, False Statements; and/or 3-01/040.75, Failure to Make Statements and/or Making False Statements During Departmental Internal Investigations, on or about September 13, 2012, you admitted that on or about September 6, 2012, you were "untruthful" and made false statements during a Department internal investigation. On or about September 6, 2012, You also failed to make full, complete or truthful statements during a Department internal investigation as evidenced by, but not limited to the following:
  - a. stating you did not know that prostitutes frequented the area of Long Beach Boulevard during the hours in which you contacted and/or words to that effect, and/or;
  - b. stating you contacted to initiate a personal relationship and invite her to "get tacos," and/or words to that effect, and/or;
  - c. stating you did not know that was a prostitute, and/or words to that effect, and/or,
  - d. stating "That's correct," when asked if your interaction with was not for the purposes of paying for sex, and/or;
  - e. stating "That's correct," when asked if you did not ask for sex, and/or;
  - f. stating "No," when asked if performed any sexual acts with you prior to being detained and arrested, and/or;
  - g. stating "No," when asked if you agreed on a price with to have her perform oral sex or a "blow job" on you.

Additional facts and grounds for this decision are set forth in the Disposition Worksheet, Investigative Summary and Investigative Packet which are incorporated herein by reference.

In taking this disciplinary action, your record with this Department has been considered, and a thorough review of the incident has been made by Department executives, including your Unit and Division Commanders.

### Deputy Richard Rubalcaba, #

You have the right to grieve this disciplinary action within ten (10) business days of receipt of this letter. Your grievance procedures may be found in your classification's negotiated Memorandum of Understanding.

Failure to respond to this Letter of Intent within ten (10) business days will be considered a waiver of your right to grieve and will result in the imposition of this discipline indicated herein.

The Sheriff's Department reserves the right to amend and/or add to this letter.

Sincerely,

LEROY D. BACA, SHERIFF

### Original Signed

Anselmo C. Gonzalez, Captain Commander, Court Services East Bureau

ACG:AEA:md

c: Advocacy Unit
Employee Relations Unit
Richard J. Barrantes, Chief, Court Services Division
Internal Affairs Bureau
Office of Independent Review (OIR)
(File # IAB 2311420)

#### **EDUCATION-BASED DISCIPLINE AGREEMENT**

This Agreement is entered into between the Los Angeles County Sheriff's Department, hereinafter referred to as "Department," and Deputy Richard J. Rubalcaba, Employee No hereinafter referred to as "Deputy Rubalcaba."

The Department and Deputy Rubalcaba are parties to this dispute and desire to settle all issues involved in IAB No. 2311420 upon the terms and conditions hereinafter set forth.

NOW, THEREFORE, the Department and Deputy Rubalcaba for and in consideration of the mutual covenants contained herein, agree as follows:

- Both parties agree that the twenty (20) day suspension shall stand.
- The Department will, upon execution of this Education-Based Discipline (EBD) Agreement, hold ten (10) days in abeyance pending completion of the below listed training. The remaining ten (10) suspension days shall be imposed.
- Both parties agree and understand that Deputy Rubalcaba's records will reflect that the twenty (20) day suspension was imposed and may be used for the purposes of demonstrating "progressive discipline." In addition, Deputy Rubalcaba understands that he will be subjected to additional discipline for each and every founded violation of the Department's Manual of Policy and Procedures.
- Deputy Rubalcaba further agrees to attend and complete the below isted EBD classes and understands that failure to complete the classes and assignment shall result in the imposition of the ten (10) days held in abeyance:
  - Lieutenant's Interactive Forum for Education (LIFE) class (8 hours)
  - Imagine 21 course (32 hours)
  - Write an evaluation reflecting on your experience with the EBD process
- The Department may adjust Deputy Rubalcaba' schedule to participate in EBD courses and EBD items, as EBD is conducted on-duty.
- 6 Deputy Rubalcaba agrees to cooperate with his Unit Commander to complete the classes as soon as practicable, and within the prescribed time limit.
- Deputy Rubalcaba further agrees to waive any and all further administrative or judicial remedies with respect to the Letter of Imposition and the modified discipline, and also waives any administrative or judicial remedies with respect to any imposition pursuant to paragraph three (3), above—This waiver shall include, but not be limited to, appeals to the Los Angeles County

06 28-1330

Civil Service Commission and/or the Los Angeles County Employee Relations Commission.

- The parties further agree that this EBD Agreement shall not be considered, cited, or used in future disputes as establishing past precedent or past employment practice.
- 9. In consideration of the terms and conditions set forth herein, Deputy Rubalcaba agrees to fully release, acquit and forever discharge the County, and all present and former officers, employees and agents of the County, and their heirs, successors, assigns and legal representatives from any and all liability whatsoever for any and all claims arising out of or connected with the employment relationship between the County and Deputy Rubalcaba concerning the subject matter referred to herein.
- Deputy Rubalcaba further agrees to relinquish and expressly waives all rights conferred upon him by the provisions of California Civil Code Section 1542, which reads as follows:

"A general release does not extend to claims which the creditor does not know or suspect to exist in his favor at the time of executing the release, which if known by him must have materially affected his settlement with the debtor."

- 11. The date of the last signature placed hereon shall hereinafter be known as the "date of execution" and the "effective date" of this EBD Agreement.
- 12. The parties agree that the foregoing comprises the entire EBD Agreement between the parties and that there have been no other promises made by any party. Any modification of this EBD Agreement must be in writing.

I have read the foregoing EBD Agreement, and I accept and agree to the provisions contained therein and hereby execute it voluntarily and with full understanding of its consequences.

Richard J Rubalcaba, Deputy #

Anselmo C. Gonzalez, Captain

Court Services East Bureau



# County of Los Angeles Sheriff's Department Headquarters



4700 Ramona Boulevard Monterey Park, California 91754-2169

August 23, 2013

Deputy Richard Rubalcaba, #

Dear Deputy Rubalcaba:

On February 5, 2013, you were served with a Letter of Intention, indicating your right to respond to the Sheriff's Department's pending disciplinary action against you, as reported under IAB File Number 2311420. You were also advised of your right to review the material on which the discipline was based.

You are hereby notified that pursuant to an Education-Based Discipline (EBD) Agreement between you and this Department dated May 16, 2013, you are suspended without pay from your position of Deputy Sheriff, Item No. 2708A, with this Department for a period of twenty (20) days. However, pursuant to the EBD agreement, ten (10) of the twenty (20) days will be held in abeyance for a period of twelve (12) months which will end on May 15, 2014. All Department records will reflect, nevertheless, that you received a twenty (20) day suspension. In accordance with the EBD Agreement, you have agreed to participate in an education-based alternative to discipline. Should you fail to complete any of the terms and conditions of the EBD Agreement, the ten (10) days held in abeyance will be imposed.

The effective dates for the remaining ten (10) day suspension are from August 26, 2013 through September 4, 2013.

An investigation under File Number IAB 2311420, conducted by Court Services East Bureau coupled with your own statements, has established the following:

 That in violation of the Department's Manual of Policy and Procedures, Section 3-01/030.05, General Behavior; and/or 3-01/000.10, Professional Conduct; and/or 3-01/030.07, Immoral Conduct, on or about April 17, 2012, while off duty, you failed to maintain a level of moral conduct in your personal affairs when

A Tradition of Service Since 1850

you contacted and agreed to pay her monies in exchange for sexual acts. You allowed to enter into your personal vehicle, and/or touched her breast, and/or allowed her to touch your clothing which covered your penis for the purposes of consummating an act of prostitution. You were detained and then arrested by Compton Sheriff's Station personnel for Loitering with Intent to Commit Prostitution, in violation of 653.22 (a) P.C.. Your act of loitering by driving along Long Beach Boulevard in the city of Compton, California with the intent of contacting a prostitute, and/or engaging the services of a prostitute, damaged the Department's reputation, eroded the public's confidence in the Department, and/or brought discredit to yourself or the Department.

- That in violation of Manual Sections 3-01/040.70, False Statements; and/or 3-01/040.75, Failure to Make Statements and/or Making False Statements During Departmental Internal Investigations, on or about September 13, 2012, you admitted that on or about September 6, 2012, you were "untruthful" and made false statements during a Department internal investigation. On or about September 6, 2012, You also failed to make full, complete or truthful statements during a Department internal investigation as evidenced by, but not limited to the following:
  - a. stating you did not know that prostitutes frequented the area of Long Beach Boulevard during the hours in which you contacted and/or words to that effect, and/or;
  - b. stating you contacted to initiate a personal relationship and invite her to "get tacos," and/or words to that effect, and/or;
  - stating you did not know that was a prostitute, and/or words to that effect, and/or;
  - d. stating "That's correct," when asked if your interaction with was not for the purposes of paying for sex, and/or;
  - e. stating "That's correct," when asked if you did not ask for sex, and/or;

- f. stating "No," when asked if performed any sexual acts with you prior to being detained and arrested, and/or;
- g. stating "No," when asked if you agreed on a price with to have her perform oral sex or a "blow job" on you.

Additional facts for this decision are set forth in the Disposition Worksheet, Investigative Summary and Investigative Packet which are incorporated herein by reference."

In taking this disciplinary action, your record with this Department has been considered, and a thorough review of this incident has been made by Department executives, including your Unit and Division Commanders.

You will hereby take notice that any future acts of misconduct may result in more severe disciplinary action.

The Sheriff's Department reserves the right to amend and/or add to this letter.

Sincerely,

LEROY D. BACA, SHERIFF

# Original Signed

Anselmo C. Gonzalez, Captain Court Services East Bureau

Note: Attached for your convenience are excerpts of the applicable areas of the Manual of Policy and Procedures.

# ACG:AEA:jp

c: Advocacy Unit
Chief Richard J. Barrantes, Court Services Division
Internal Affairs Bureau
Personnel Administration
Office of Independent Review (OIR)
Court Services East Bureau/unit Personnel File